

## WEST DUNBARTONSHIRE COUNCIL

### Report by the Director of Community Health & Care Partnership

West Dunbartonshire Health & Care Partnership: 28<sup>th</sup> March 2012

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**Subject: West Dunbartonshire Older People's Change Fund Plan**

#### **1. Purpose**

- 1.1 The purpose of this report is to provide the CHCP Committee with an up-date on local activity in relation to the Older People's Change Fund Plan, specifically progress over the first year (2011/12); and approve the plan of action for year two (2012/13).

#### **2. Background**

- 2.1 The Scottish Government's *Reshaping Care for Older People programme* is primarily concerned with optimising independence and wellbeing for older people at home or in a homely setting. The implications of the current financial situation and demographic changes make this a challenging task, as improved services need to be provided for an increasing number of people using a diminishing level of resources. It is widely recognised that maintaining the status quo will not suffice and significant shifts to anticipatory and preventative approaches are required to achieve and sustain better outcomes for older people.
- 2.2 The Scottish Government has established a *Change Fund* to enable health and social care partners to implement local plans for making better use of their combined resources for older people's services. The Change Fund has been established using a portion of the NHS uplift flowing to Scotland from the UK Spending Review. The Change Fund is intended to provide bridging finance to facilitate shifts in the balance of care from institutional to primary and community settings; and also influence decisions taken with respect to the totality of Partnership spend on older people's care.

#### **3. Main Issues**

- 3.1 As Committee will recall from its April 2011 meeting, the CHCP successfully secured the year one funding against an approved local Change Fund Plan; and that Committee requested an up-date on progress following that first year (attached). The year one actions specified were also reflected as a core element of the 2011/12 West Dunbartonshire CHCP Strategic Plan (the mid-year progress report for which was presented to Committee at its January 2012 meeting).
- 3.2 Despite the committed efforts of local staff and stakeholders, and in common with other partnerships across Scotland, local performance in relation to the targets set for this first year has been disappointing overall. This has been unfortunately due to a combination of factors, including the necessary

ambition of the targets set (e.g. in relation to “number of acute bed days lost to delayed discharge”) and the unavoidable lag-time in implementing key elements of the Plan (e.g. recruiting appropriate staff to dedicated posts). However, benchmarking against other partnerships has identified a number of areas where signs of positive progress have been evident, most notably in relation to the “number of bed days lost to delayed discharges for Adults with Incapacity”.

**3.3** In tandem with discharging its year one commitments, the CHCP has worked with local stakeholders to prepare its application to access its allocated year two Change Fund monies, including the preparation of a Year Two (2012/13) Action Plan (attached). This plan reflects the outcome of our review of change plan activity so far and proposes continued or increased investment for subsequent years, a refinement of planned activity and continuity to ensure that we have tested our year one proposals fully. The routine and in-year implementation of the Change Plan will continue to be driven and monitored through the local Change Plan Implementation Group (whose membership includes statutory, voluntary and private providers as well as community representatives).

**3.4** It is clear that Year Two of the Change Fund reflects a substantial challenge, not least given following the Scottish Government having now confirmed that its previous delayed discharge target (i.e. no more than 6 weeks delay) has now been superseded by the following:

- No people will wait more than 28 days to be discharged from hospital into a more appropriate care setting, once treatment is complete from April 2013; followed by a 14 day maximum wait from April 2015.

**3.5** The Year Two plan of action has benefited from additional non-recurrent investment from within the CHCP (£80k) alongside further non recurring funding from West Dunbartonshire Council (£360k). The Council’s additional funding is specifically targeted at developing local third sector services; continuing to reduce our waiting times for occupational therapy assessment; and aids & adaptations. It will also provide funding to continue our work with Alzheimer Scotland and to increase our respite provision.

**3.4** The CHCP Committee continues to be the identified Partnership Board for the Change Fund locally, approving and overseeing the implementation of the Change Plan as part of its delegated function from West Dunbartonshire Council and NHS Greater Glasgow and Clyde. This governance arrangement is particularly prescient given the Scottish Government’s proposals for new health and adult social care partnerships, and the stated expectation that the initial focus for those entities will be older people’s services (as detailed in a separate paper presented to Committee).

## **4. People Implications**

**4.1** The recruitment and training commitments associated with both the year one actions and the year two commitments are detailed within the attached.

## **5. Financial Implications**

- 5.1** The West Dunbartonshire allocation of the national Change Fund for 2012/13 is £1.38m with an additional £360k non recurrent local allocation from West Dunbartonshire Council alongside a £80k non recurrent carry forward from the year one allocation. The planned expenditure (including the additional non-recurrent investment highlighted earlier) and financial governance framework are detailed within the attached.

## **6. Risk Analysis**

- 6.1** No risk assessment was necessary to accompany this report.

## **7. Equalities, Health & Human Rights Impact Assessment (EIA)**

- 7.1** An equality impact assessment (EQIA) undertaken on the year two action plan identified no significant negative implications and a number of positive implications in relation to equitable service provision for older people.

## **8. Conclusions and Recommendations**

- 8.1** The expectation being set down through this process is that this and future change funding will support the broader aims of Reshaping Care for Older People Programme which has a 10 year horizon to deliver significant shifts in the balance of care from institutional to community settings. That longer term agenda is locally expressed within the CHCP's Commissioning Strategy for Older People's Services that is being separately presented to Committee for approval, and which the CHCP's local Change Fund Plan reflects.
- 8.2** Consequently then, it is important to note that this important programme of work is a consistent element of the much larger range of older people's services provided locally by and with the CHCP; and similarly the dedicated funding associated with the Change Fund is just one element of the CHCP's total expenditure on services for older people.
- 8.3** The CHCP Committee is asked to note the up-date on local activity in relation to the Older People's Change Fund Plan, specifically progress over the first year (2011/12); and approve the plan of action for year two (2012/13).

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Keith Redpath

Director of the Community Health & Care Partnership

Date: 5 March 2012

**Person to Contact:** Ms Christine McNeill  
Head of Community Health and Care  
West Dunbartonshire Community Health & Care  
Partnership, West Dunbartonshire Council,  
Garshake Road, Dumbarton  
[chris.mcneill@ggc.scot.nhs.uk](mailto:chris.mcneill@ggc.scot.nhs.uk)

**Appendices** West Dunbartonshire Older People's Change Fund  
Plan Submission 2012/13 (Year Two)  
West Dunbartonshire Older People's Change Fund  
Plan 2011/12 (Year One) Performance Overview.

**Background Papers:** Reshaping Care for Older People  
West Dunbartonshire CHCP Strategic Plan  
2011/12  
West Dunbartonshire CHCP Commissioning  
Strategy for Older People's Services.

**Wards Affected:** All