

## WEST DUNBARTONSHIRE COUNCIL

### Report by the Director of Community Health & Care Partnership

#### Community Health and Care Partnership Committee: May 2013

---

#### Subject: West Dunbartonshire Older People's Change Fund Plan

### 1. Purpose

- 1.1 The purpose of this report is to provide the CHCP Committee with an up-date on local activity in relation to the Older People's Change Fund Plan, specifically progress over the second year (2012/13); and present the delivery plan of action for year three (2013/14).

### 2. Recommendations

- 2.1 The CHCP Committee is asked to:
- Note the attached performance report for 2012/13;
  - Approve the attached year three delivery plan for implementation; and
  - Re-affirm its commitment to the priorities within the local Older People's Change Fund Plan for enactment across the West Dunbartonshire Community Planning Partnership and appropriate inclusion in the revised SOA.

### 3. Background

- 3.1 The Scottish Government's *Reshaping Care for Older People programme* is primarily concerned with optimising independence and wellbeing for older people at home or in a homely setting. The implications of the current financial situation and demographic changes make this a challenging task, as improved services need to be provided for an increasing number of people using a diminishing level of resources. It is widely recognised that maintaining the status quo will not suffice and significant shifts to anticipatory and preventative approaches are required to achieve and sustain better outcomes for older people.
- 3.2 The Scottish Government has established a *Change Fund* to enable health and social care partners to implement local plans for making better use of their combined resources for older people's services. The Change Fund has been established using a portion of the NHS uplift flowing to Scotland from the UK Spending Review. The Change Fund is intended to provide bridging finance to facilitate shifts in the balance of care from institutional to primary and community settings; and also influence decisions taken with respect to the totality of Partnership spend on older people's care.

#### **4. Main Issues**

- 4.1 As Committee will recall from its April 2011 and March 2012 meetings, the CHCP successfully secured the year one funding against an approved local Change Fund Plan; and that Committee requested an up-date on progress following that first year. The year two actions specified were also reflected as a core element of the 2012/13 West Dunbartonshire CHCP Strategic Plan (the end-of-year progress report for which is separately presented at this Committee meeting).
- 4.2 Despite the committed efforts of local staff and stakeholders, and in common with other partnerships across Scotland, local performance in relation to the targets set for this second year has been positive although not as strong as was strived to achieve.
- 4.3 This has been unfortunately due to a combination of factors, including the necessary ambition of the targets set (e.g. in relation to “number of acute bed days lost to delayed discharge”), a significant increase in activity levels generally and acute admissions specifically and the unavoidable lag-time in implementing key elements of the Plan (e.g. recruiting appropriate staff to dedicated posts). However, benchmarking against other partnerships has identified a number of areas where signs of positive progress have been evident, most notably in relation to the “number of bed days lost to delayed discharges for Adults with Incapacity”.
- 4.4 It should also be recorded that performance in the last quarter of the year saw a sustained reduction in bed days consumed bringing us very close to the target figures – even with the significantly increased activity levels.
- 4.5 In tandem with discharging its year two commitments, the CHCP has worked with local community planning partners to prepare its application to access its allocated year three Change Fund monies, including the preparation of a Year Three (2012/13) Delivery Action Plan (attached). This plan reflects the outcome of our review of change plan activity so far and proposes continued or increased investment for subsequent years, a refinement of planned activity and continuity to ensure that previous actions fully tested. The routine and in-year implementation of this delivery plan of action will continue to be driven and monitored through the local Community Planning Partnership Older People’s Change Plan Implementation Group (whose membership includes statutory, voluntary and private providers as well as community representatives).
- 4.6 The year three delivery plan of action is the vehicle for co-ordinating action across community planning partners in relation to supporting independence and improving care for older people, and its content has been developed to support the third year refresh of the current CPP Single Outcome Agreement (as required by Scottish Government).
- 4.7 As in previous years, this year three delivery plan of action supports the long-term commitments that Committee will recall from the previously approved

long-term and iterative Commissioning Strategy for Older People's Services (which itself has been subject to further refinement through 2012/13); and more immediately the CHCP's work programme for 2013/14 as articulated within its Strategic Plan 2013/14 (which is separately presented to Committee).

Consequently then, it is important to note that this important programme of work is a consistent element of the much larger range of older people's services (and investment) provided locally by and with the CHCP, and indeed other community planning partners.

- 4.8 The CHCP Committee continues to be the identified Partnership Board for the Older People's Change Fund locally, approving and overseeing the implementation of the Change Plan as part of its delegated function from West Dunbartonshire Council and NHS Greater Glasgow and Clyde; and providing assurance for the local Community Planning Partnership more widely. This streamlined and joined-up governance arrangement is particularly important given the Scottish Government's proposals for new health and adult social care partnerships, and the stated expectations for older people change fund plans to be a priority work programme within local Community Planning Partnerships.

## **5. People Implications**

- 5.1 There are no specific people implications arising from this report.

## **6. Financial Implications**

- 6.1 The West Dunbartonshire allocation of the national Change Fund for 2013/14 is £1.38m with an £80k non recurrent carry forward from the year two allocation. The planned expenditure (including the additional non-recurrent investment highlighted earlier) and financial governance framework are detailed within the attached delivery plan.

## **7. Risk Analysis**

- 7.1 A review of the provision of care for older people in West Dunbartonshire (in 2008) projected at that time that the cost of demographic change (in WDC area) by 2025 would be 33% higher than that in 2008 a financial increase on the Council's overall General Services budget just under 5%. With these projections and the knowledge that the needs and expectations of individuals are changing continuously, the CHCP needs to plan on action which can be taken now to provide early intervention to reduce the projected costs of delivery of service for older people

The Change Fund programme is providing added policy impetus to the Shifting the Balance of Care agenda (and providing dedicated bridging finance to assist), it is important however that it is not viewed as a panacea or magic bullet for the considerable challenges presented both in terms of growing and

changing demands of an ageing population and in relation to considerable and increasing demands on health and social care budgets.

- 7.2 Both the Care Inspectorate and Health Care Quality Scotland have both indicated their commitment to joint inspection of adults' health and care services; for such inspection to consider across community planning partners at a local level; and of the important of local community planning partners to provide evidence of structured self-evaluation underpinning the development of services.
- 7.3 The development and articulation then of this year three delivery plan of action (and the community planning process underpinning it) reflects these expectations, with a Public Service Improvement Framework (PSIF) self-evaluation having been undertaken to inform its content.
- 7.4 Visible commitment by the CHCP Committee to the focused and streamlined community planning approach to reshaping the balance of care for older people as expressed within the local Older People's Change Fund Plan is important to providing both local and external inspection body assurance of quality.

## **8. Equality Impact Assessment (EIA)**

- 8.1 An equality impact assessment (EIA) undertaken on the year three delivery action plan identified no significant negative implications and a number of positive implications in relation to equitable service provision for older people.

## **9. Consultation**

- 9.1 The year three delivery plan of action has benefited from comments and contributions from across local community planning partners, particularly those CHCP staff planning and delivering our local services; and through on-going engagement with key community groups and fora. It has been formally agreed by the local Community Planning Partnership Older People's Change Fund Plan Implementation Group.

## **10. Strategic Assessment**

- 10.1 The West Dunbartonshire Older People's Change Fund Plan actively supports the delivery of the following WDC strategic priorities:
- Improve care for and promote independence with older people.
  - Improve the well-being of communities and protect the welfare of vulnerable people.



---

Keith Redpath  
Director of the Community Health & Care Partnership

**Person to Contact:** Ms Christine McNeill  
Head of Community Health and Care  
West Dunbartonshire Community Health & Care  
Partnership, West Dunbartonshire Council,  
Garshake Road, Dumbarton  
[chris.mcneill@ggc.scot.nhs.uk](mailto:chris.mcneill@ggc.scot.nhs.uk)

**Appendices** West Dunbartonshire Older People's Change Fund  
Plan 2012/13 (Year Two) Performance Overview.  
West Dunbartonshire Older People's Change Fund  
Plan Delivery Plan of Action 2013/14 (Year Three)

**Background Papers:** West Dunbartonshire CHCP Strategic Plan  
2012/13  
West Dunbartonshire CHCP Commissioning  
Strategy for Older People's Services 2012-22.  
Equality Impact Assessment of West  
Dunbartonshire Older People's Change Fund Plan  
Delivery Plan of Action 2013/14 (Year Three)

**Wards Affected:** All