

Annual Audit Plan West Dunbartonshire Council – Year ending 31 March 2024

August 2024



Audit Committee

West Dunbartonshire Council

16 Church Street Dumbarton G82 1QL

24 August 2024

Dear Audit Committee Members,

#### Annual Audit Plan – Year ending 31 March 2024

We are pleased to present our Annual Audit Plan for West Dunbartonshire Council for the year ending 31 March 2024. The purpose of this document is to summarise our audit approach, highlight significant audit risks and areas of key judgements and provide you with the details of our audit team. As it is a fundamental requirement that an auditor is, and is seen to be, independent of its clients, section 7 of this document also summarises our considerations and conclusions on our independence as auditors. We consider two-way communication with you to be key to a successful audit and important in:

- reaching a mutual understanding of the scope of the audit and the responsibilities of each of us;
- sharing information to assist each of us to fulfil our respective responsibilities;
- · providing you with constructive observations arising from the audit process; and
- ensuring that we, as external auditors, gain an understanding of your attitude and views in respect of the internal and external operational, financial, compliance and other risks facing West Dunbartonshire Council which may affect the audit, including the likelihood of those risks materialising and how they are monitored and managed.

With that in mind, we see this document, which has been prepared following our initial planning discussions with management, as being the basis for a discussion around our

audit approach, any questions, concerns or input you may have on our approach or role as auditor. This document also contains an appendix that outlines our key communications with you during the course of the audit and forthcoming accounting issues and other issues that may be of interest to you.

Providing a high-quality service is extremely important to us and we strive to provide technical excellence with the highest level of service quality, together with continuous improvement to exceed your expectations. If you have any concerns or comments about this report or our audit approach, please contact me on 07816 354 994 or via tom.reid@mazars.co.uk.

Yours faithfully,

T. Reid

Tom Reid (Audit Director)

Forvis Mazars

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This document is to be regarded as confidential to West Dunbartonshire Council. It has been prepared for the sole use of the Audit Committee as the appropriate sub-committee charged with governance. No responsibility is accepted to any other person in respect of the whole or part of its contents. Our written consent must first be obtained before this document, or any part of it, is disclosed to a third party.



# Engagement and responsibilities summary



#### **Overview of engagement**

We are appointed to perform the external audit of West Dunbartonshire Council (the Council) for the year to 31 March 2024. The scope of our engagement is set out in the Code of Audit Practice, issued by the Auditor General and the Accounts Commission available from the Audit Scotland website: <u>Code of audit practice | Audit Scotland (audit-scotland.gov.uk)</u>. Our responsibilities are principally derived from the Local Government (Scotland) Act 1973 (the 1973 Act) and the Code of Audit Practice, as outlined below and overleaf.

Engagement area	Responsibilities
	We are responsible for forming and expressing an independent opinion on whether the financial statements are prepared, in all material respects, in accordance with all applicable statutory requirements. Our audit does not relieve management or The Audit Committee as Those Charged With Governance, of their responsibilities.
Audit opinion	The Chief Finance Officer is responsible for the assessment of whether is it appropriate for the Council to prepare its accounts on a going concern basis. As auditors, we are required to obtain sufficient appropriate audit evidence regarding, and conclude on:
	a) whether a material uncertainty related to going concern exists; and
	b) consider the appropriateness of the Chief Finance Officer's use of the going concern basis of accounting in the preparation of the financial statements.
~	Management is responsible for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.
اnternal control	We are responsible for obtaining an understanding of internal control relevant to our audit and the preparation of the financial statements to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Council's internal control.



#### **Overview of engagement (continued)**

Engagement area	Responsibilities
	The responsibility for safeguarding assets and for the prevention and detection of fraud, error and non-compliance with law or regulations rests with both Those Charged With Governance and management. This includes establishing and maintaining internal controls over compliance with relevant laws and regulations, and the reliability of financial reporting.
Fraud	As part of our audit procedures in relation to fraud we are required to enquire of those charged with governance, including key management and Internal audit as to their knowledge of instances of fraud, the risk of fraud and their views on internal controls that mitigate the fraud risks. In accordance with International Standards on Auditing (UK), we plan and perform our audit so as to obtain reasonable assurance that the financial statements taken as a whole are free from material misstatement, whether caused by fraud or error. However, our audit should not be relied upon to identify all such misstatements.
Wider reporting	We report to the National Audit Office on the consistency of the Council's financial statements with its Whole of Government Accounts (WGA) submission. The level of auditor assurance required depends on monetary thresholds set by HM Treasury.
Wider scope and Best Value	We are also responsible for reviewing and reporting on the wider scope arrangements that the Council has in place and its arrangements to secure Best Value. We discuss our approach to wider scope and Best Value work further in section 5 of this report.

# Your audit engagement team





### Your audit team



Tom Reid

**Engagement Director** 

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Caleb Oguche

Engagement Manager

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**Bongie Alam** 

Team Lead

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We will utilise experts on this engagement in the following areas:

- Review of property, plant and equipment valuation (Internal expert)
- Review of the national analysis of pension trends and assumptions of the various Local Government Pension Scheme actuaries (External expert).



# Audit scope, approach, and timeline





### Audit scope, approach, and timeline

#### Audit scope

Our audit approach is designed to provide an audit that complies with all professional requirements.

Our audit of the financial statements will be conducted in accordance with International Standards on Auditing (UK), relevant ethical and professional standards, our own audit approach and in accordance with the terms of our engagement. Our work is focused on those aspects of your activities which we consider to have a higher risk of material misstatement, such as those impacted by management judgement and estimation, application of new accounting standards, changes of accounting policy, changes to operations or areas which have been found to contain material errors in the past.

#### Audit approach

Our audit approach is risk-based, and the nature, extent, and timing of our audit procedures are primarily driven by the areas of the financial statements we consider to be more susceptible to material misstatement. Following our risk assessment where we assess the inherent risk factors (subjectivity, complexity, uncertainty, change and susceptibility to misstatement due to management bias or fraud) to aid in our risk assessment, we develop our audit strategy and design audit procedures to respond to the risks we have identified.

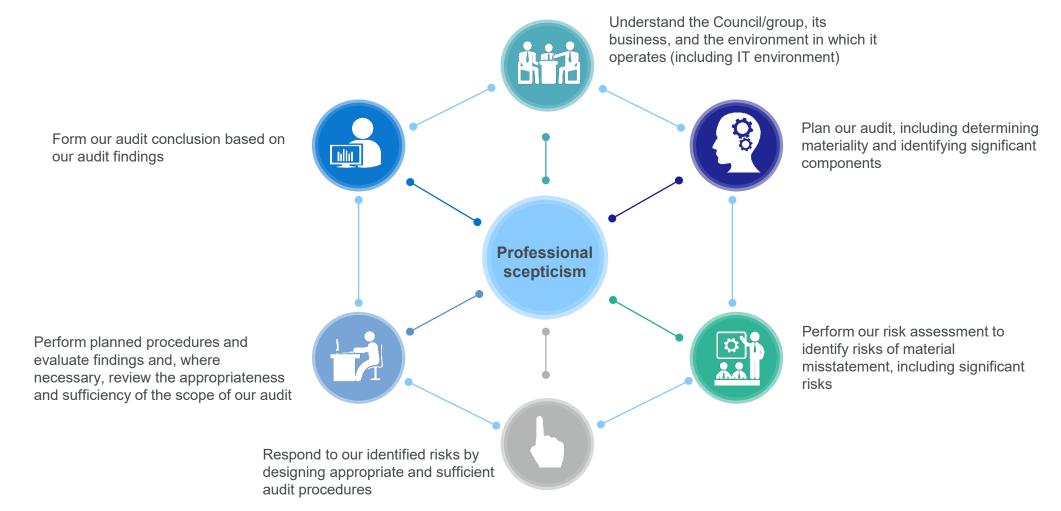
If we conclude that appropriately-designed controls are in place, we may plan to test and rely on those controls. If we decide controls are not appropriately designed, or we decide that it would be more efficient to do so, we may take a wholly substantive approach to our audit testing where, in our professional judgement, substantive procedures alone will provide sufficient appropriate audit evidence. Substantive procedures are audit procedures designed to detect material misstatements at the assertion level and comprise tests of detail (of classes of transaction, account balances, and disclosures), and substantive analytical procedures. Irrespective of our assessed risks of material misstatement, which takes account of our evaluation of the operating effectiveness of controls, we are required to design and perform substantive procedures for each material class of transaction, account balance, and disclosure.

Our audit will be planned and performed so as to provide reasonable assurance that the financial statements are free from material misstatement and give a true and fair view. The concept of materiality and how we define a misstatement is explained in more detail in section 8.

The diagram on the next page outlines the procedures we perform at the different stages of the audit.



# Audit scope, approach, and timeline (continued) Risk-based approach





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# Audit scope, approach, and timeline

#### Planning and risk assessment July 2024

- Planning our visit and developing our understanding of the Council
- Initial opinion and value for money risk assessments
- Risk identification and assessment
- Considering proposed accounting treatments and accounting policies
- Developing the audit strategy and planning the audit work to be performed
- Agreeing timetable and deadlines
- Risk assessment analytical procedures
- Determination of materiality

#### Interim August – September 2024

- Updating understanding of key business processes
- Performing walkthroughs
- Testing including tests of IT general controls
- Reassessment of audit plan and revision if necessary
- Quality review of draft Financial statements

Fieldwork September – December 2024

- Subsequent receiving and reviewing of updated draft financial statements
- Delivering our audit strategy starting with significant risks and high-risk areas including detailed testing of transactions, account balances and disclosures
- Detailed work to examine and assess arrangements in relation to any significant risks relating to the value for money conclusion
- Communicating progress and issues
- Clearance meeting

#### Completion January – February 2025

- Final review and disclosure checklist of financial statements
- Final engagement director review
- Agreeing content of letter of representation
- Reporting to the Audit Committee and Council
- Reviewing subsequent events
- Signing the independent auditor's report



# Audit scope, approach, and timeline (continued)

#### Audit timeline

We stated in Section 2 of the involvement of Forvis Mazars internal expert for our audit. We have set out below the protocols implemented, and the effect on our timelines.



Planned review date: 2 to 13 September 2024
Planned reporting date: 24 September 2024
Valuation report and supporting schedules required from the Council:23 August 2024



# Audit scope, approach, and timeline (continued)

#### Reliance on internal audit

Where possible we will seek to utilise the work performed by internal audit to modify the nature, extent and timing of our audit procedures. We will meet with internal audit to discuss the progress and findings of their work prior to the commencement of our controls evaluation procedures.

Where we intend to rely on the work of internal audit, we will evaluate the work performed by your internal audit team and perform our own audit procedures to determine its adequacy for our audit.

We do not intend to rely on the work of internal audit. However, we will review relevant reports issued by internal audit and consider findings as part of our risk assessment and wider scope audit work.

#### Service organisations

International Auditing Standards (UK) (ISAs) define service organisations as third party organisations that provide services to the Council that are part of its information systems relevant to financial reporting. We are required to obtain an understanding of the services provided by service organisations as well as evaluating the design and implementation of controls over those services. We have not identified any relevant service organisations.

#### Management's experts and our experts

Management makes use of experts in specific areas when preparing the Council's financial statements. We also use experts to assist us to obtain sufficient appropriate audit evidence on specific items of account.

Item of Account	Management's expert	Our expert
Net Defined benefit liability	Hymans Robertson	We make use of PwC actuarial services who are commissioned by the National Audit Office to review the national analysis of pension trends and assumptions of the various Local Government Pension Scheme actuaries.
Property, plant and equipment valuation	Gerald Eve (External property valuers)	We will review the analysis of property valuation movements available from third parties and consider the outcome of the Council's valuations in comparison with these, challenging conclusions as appropriate. We have also engaged the Forvis Mazars Property Valuation team to assist in our valuations work, including a review the Council's valuation methodology.
Financial instruments disclosures	Link Asset Services	No expert required.



# Audit scope, approach, and timeline

#### Group audit approach

The scope of our audit is based on an analysis of the risks we have identified at the group level. When scoping our audit, we have considered quantitative criteria (the contribution of the group's consolidated components to the group financial statements) and qualitative criteria (risks of material misstatement that consolidated components may present individually). A further analysis will be performed on the other entities to verify they do not present any other risks. Where necessary, we will include some of these subsidiaries in our audit scope.

The nature and extent of audit work we plan to perform on the consolidated components is set out below.

Entity	Identifier	%	Location	Auditor	Scope
West Dunbartonshire Council (Parent)	Parent – local authority	98	Dumbarton	Forvis Mazars LLP	Full scope audit
West Dunbartonshire Leisure Trust	A 100% subsidiary that provides leisure facilities within the West Dunbartonshire area to the general public and operates sports centres, leisure centres, swimming pools, halls and community education centres owned by the Council.	2	Alexandria	Wylie & Bisset	Specific review- Retirement benefit scheme asset/(liability)
Clydebank Property Company	A 100% subsidiary company of the Council that specialises in commercial letting.	-	Clydebank	Azets	Analytical procedures
West Dunbartonshire Energy Limited Liability Partnership	A 99.9% subsidiary company established in April 2021 and was Scotland's first large-scale water source heat pump district heating scheme.	-	Dumbarton	Azets	Analytical procedures
Dumbarton Common Good	Subsidiary administered by the Council	-	Dumbarton	Forvis Mazars LLP	Analytical procedures
Trust Funds	Subsidiary administered by the Council	-	Dumbarton	Forvis Mazars LLP	Analytical Procedures
Dunbartonshire and Argyll and Bute Valuation Joint Board	Associate responsible for the maintenance of the electoral, council tax and non-domestic rates registers for Argyll and Bute, West Dunbartonshire and East Dunbartonshire Councils. The Council contributed towards 28.08% of the VJB running costs in 2023/24.	-	Dumbarton	Forvis Mazars LLP	Analytical Procedures
The West Dunbartonshire Health & Social Care Partnership	Joint Venture between the Council and NHS Greater Glasgow and Clyde with responsibility for health and social care functions.	-	Dumbarton	Forvis Mazars LLP	Analytical procedures



### Audit scope, approach, and timeline (continued)

#### Audit of trusts registered as Scottish charities

The Charities Accounts (Scotland) Regulations 2006 outline the accounting and auditing requirements for charitable bodies. The 2006 Regulations require charities to prepare annual accounts and an auditor to prepare a report to the charity trustees where any legislation requires an audit.

The Local Government (Scotland) Act 1973 specifies the audit requirements for any trust fund where some or all members of a Council are the sole trustees. Therefore, a full and separate audit and independent auditor's report is required for each registered charity where members of the Council are sole trustees.

Members of the Council are the sole trustees for West Dunbartonshire trust funds registered as Scottish charities, with total assets of £268,441 at 31 March 2024. The preparation and audit of financial statements of registered charities is regulated by the Charities and Trustee Investment (Scotland) Act 2005 and the Charities Accounts (Scotland) Regulations 2006.

We have not identified any significant risks, other than the risk of management override of controls which we have also identified as a risk for the Council's annual accounts, for the financial statements of the Council's charitable trusts.



# Significant risks and other key judgement areas





# Significant risks and other key judgement areas

Following the risk assessment approach discussed in section 3 of this document, we have identified risks relevant to the audit of financial statements. The risks that we identify are categorised as significant, enhanced or standard. The definitions of the level of risk rating are given below:

#### Significant risk

A risk that is assessed as being at or close to the upper end of the spectrum of inherent risk, based on a combination of the likelihood of a misstatement occurring and the magnitude of any potential misstatement. A fraud risk is always assessed as a significant risk (as required by auditing standards), including management override of controls and revenue recognition.

#### **Enhanced risk**

An area with an elevated risk of material misstatement at the assertion level, other than a significant risk, based on factors/ information inherent to that area. Enhanced risks require additional consideration but do not rise to the level of a significant risk. These include but are not limited to:

- Key areas of management judgement and estimation uncertainty, including accounting estimates related to material classes of transaction, account balances, and disclosures but which are not considered to give rise to a significant risk of material misstatement; and
- Risks relating to other assertions and arising from significant events or transactions that occurred during the period.

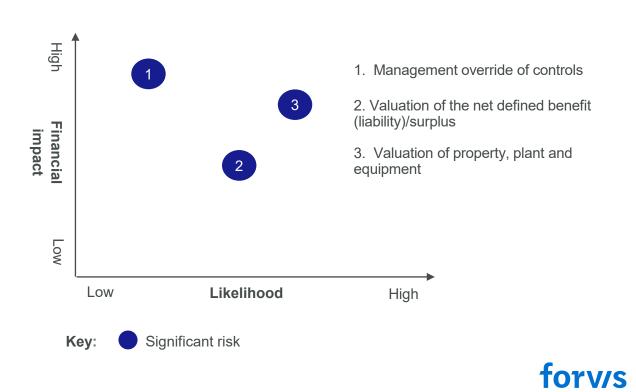
#### **Standard risk**

A risk related to assertions over classes of transaction, account balances, and disclosures that are relatively routine, non-complex, tend to be subject to systematic processing, and require little or no management judgement/ estimation. Although it is considered that there is a risk of material misstatement, there are no elevated or special factors related to the

nature of the financial statement area, the likely magnitude of potential misstatements, or the likelihood of a risk occurring.

#### Summary risk assessment

The summary risk assessment, illustrated in the table below, highlights those risks which we deem to be significant and other enhanced risks in respect of the Council. We have summarised our audit response to these risks on the next page.



#### Specific identified audit risks and planned testing strategy

We have presented below in more detail the reasons for the risk assessment highlighted above, and also our testing approach with respect to significant risks. An audit is a dynamic process, should we change our view of risk or approach to address the identified risks during the course of our audit, we will report this to the Council.

#### Significant risks

Description	Fraud	Error	Judgement	Planned response
Management override of controls This is a mandatory significant risk on all audits due to the unpredictable way in which such override could occur. Management at various levels within an organisation are in a unique position to perpetrate fraud because of their ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively. Due to the unpredictable way in which such override could occur there is a risk of material misstatement due to fraud on all audits.	Yes	No	Yes	<ul> <li>We plan to address the management override of controls risk through performing audit work over accounting estimates, journal entries and significant transactions outside the normal course of business or otherwise unusual.</li> <li>We will address the risk through performing audit procedures covering a range of areas including (but not limited to): <ul> <li>accounting estimates included in the financial statements for evidence of management bias;</li> <li>any significant transactions outside the normal course of business; and</li> <li>journals and other adjustments recorded in the general ledger in preparing the financial statements.</li> </ul> </li> </ul>

#### Significant risks (continued)

	Description	Fraud	Error	Judgement	Planned response
2	<ul> <li>Valuation of the net defined benefit (liability)/surplus</li> <li>The Council's net defined benefit liability was £21 million as at 31 March 2024. Estimation of the net pension asset or liability depends on several complex judgements which are sensitive to changes. These include the discount rate used, the rate at which salaries are predicted to increase, inflation rates and life expectancy.</li> <li>Due to the high degree of estimation uncertainty associated with the valuations, we have determined there is a significant risk in this area.</li> </ul>	No	Yes	Yes	<ul> <li>We will address this risk by reviewing the controls that the Council has in place over the information sent to the Scheme Actuary by the fund administrators (Strathclyde Pension Fund).</li> <li>We will : <ul> <li>challenge the reasonableness of the Actuary's assumptions that underpin the relevant entries made in the financial statements;</li> <li>critically assess the competency, objectivity and independence of the Actuary;</li> <li>liaise with the auditors of the Pension Fund to gain assurance that the overall procedures and controls in place at the Pension Fund are operating effectively;</li> <li>compare assumptions to expected ranges;</li> <li>review the accuracy and completeness of the Actuary's valuation report; and</li> <li>agree data in the Actuary's valuation report for accounting purposes to the relevant accounting entries and disclosures in the Council's financial statements.</li> </ul> </li> </ul>



#### Significant risks (continued)

	Description	Fraud	Error	Judgement	Planned response
3	Valuation of property, plant and equipment The Council held land and buildings (including council dwellings) with a net book value of £1.2 billion at 31 March 2024. The Council has adopted a rolling revaluation model which sees other land and buildings revalued over a five- year cycle. This may result in individual assets not being revalued for several years. This creates a risk that the carrying value of those assets that have not been revalued in year is materially different from the year end value recorded in the annual accounts. Valuations are based on specialist and management assumptions and changes in these can result in material changes to valuations. Due to the high degree of estimation uncertainty associated with valuations, we have determined there is a significant risk of material misstatement in this area.	No	Yes	Yes	<ul> <li>We will address this risk through:</li> <li>assessing the scope and terms of engagement with the Valuer;</li> <li>assessing the competence, skills and objectivity of the Valuer;</li> <li>assessing how management use the Valuer's report to value land and buildings included in the financial statements;</li> <li>testing the accuracy of the data used in valuations;</li> <li>challenging the Council and Valuer's assumptions and judgements applied in the valuations;</li> <li>reviewing the valuation methodology used, including the appropriateness of the valuation basis;</li> <li>considering the reasonableness of the valuation by comparing the valuation output with market intelligence;</li> <li>testing a sample of revaluations in the year, by agreeing the revaluations recorded in the Annual Accounts to the Valuer's reports. As part of this testing, we will check whether the movements have been accounted for in accordance with the Code;</li> <li>challenging management to assess the materiality of potential movement for 2023/24 for those valued on Existing Use Value on a market comparable basis; and</li> <li>for those valued on a Depreciated Replacement Cost basis, which would be impacted by changes in build costs during the year, we will test management's analysis of changes in build Costs Information Service (BCIS) index and assess any decisions management make in this regard.</li> </ul>



### Significant risks and other key judgement areas (continued)

#### **Other considerations**

In consideration of ISA (UK) 260 *Communication with Those Charged with Governance*, as part of our audit we obtain the views of, and enquire whether management and The Audit Committee has knowledge of, the following matters:

- Did you identify any other risks (business, laws & regulation, fraud, going concern etc.) that may result in material misstatements?
- Are you aware of any significant communications between the Group and regulators?
- Are there any matters that you consider warrant particular attention during the course of our audit, and any areas where you would like additional procedures to be undertaken?

We plan to do this by formal letter to management and The Audit Committee which we will obtain prior to completing our audit.

#### Significant difficulties encountered during the course of audit

In accordance with ISA (UK) 260 *Communication with Those Charged with Governance*, we are required to communicate certain matters to The Audit Committee which include, but are not limited to, significant difficulties, if any, that are encountered during our audit. Such difficulties may include matters such as:

- Significant delays in management providing information that we require to perform our audit.
- An unnecessarily brief time within which to complete our audit.
- · Extensive and unexpected effort to obtain sufficient appropriate audit evidence.
- Unavailability of expected information.
- · Restrictions imposed on us by management.

• Unwillingness by management to make or extend their assessment of an entity's ability to continue as a going concern when requested.

We will highlight to you on a timely basis should we encounter any such difficulties (if our audit process is unduly impeded, this could require us to issue a modified auditor's report).



# Wider scope and Best Value

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### Wider scope and Best Value

#### The framework for wider scope work

The Code of Audit Practice sets out the four areas that frame the wider scope of public sector audit. We are required to form a view on the adequacy of the [Council's] arrangements in four areas:

- 1. Financial management
- 2. Financial sustainability
- 3. Vision, leadership, and governance
- 4. Use of resources to improve outcomes

Financial management	Financial management means having sound budgetary processes. Audited bodies require the ability to understand the financial environment and whether internal controls are operating effectively. Auditors consider whether the body has effective arrangements to secure sound financial management.	Vision, leadership and governance	Audited bodies must have a clear vision and strategy, and set priorities for improvement within this vision and strategy. They work together with partners and communities to improve outcomes and foster a culture of innovation. Auditors consider the clarity of plans to implement the vision, strategy and priorities adopted by the leaders of the audited body. They also consider the effectiveness of governance arrangements for delivery.
Financial sustainability	Financial sustainability means being able to meet the needs of the present without compromising the ability of future generations to meet their own needs. Auditors consider the extent to which audited bodies have shown regard to financial sustainability. They look ahead to the medium term (two to five years) and longer term (over five years) to consider whether the body is planning effectively so that it can continue to deliver services.	Use of resources to improve outcomes	Audited bodies need to make best use of their resources to meet stated outcomes and improvement objectives, through effective planning and working with strategic partners and communities. Auditors consider the clarity of the arrangements in place to ensure that resources are deployed to improve strategic outcomes, meet the needs of service users taking account of equalities, and deliver continuous improvements in priority services.



#### **Our approach**

Our planned audit work against the four wider scope areas is risk based and proportionate. We need to gather sufficient evidence to support our commentary on the Council's arrangements and to identify and report on any significant weaknesses. We will carry out more detailed work where we identify significant risks. Where significant weaknesses are identified we will report these to the Council and make recommendations for improvement. In addition to local risks, we consider challenges that are affecting the public sector as a whole.

#### **Best Value**

Under the Code of Audit Practice, the audit of Best Value in councils is fully integrated within our annual audit work. Best Value at the Council will be assessed over the period of the audit appointment. We will also follow up previously reported Best Value findings to assess the pace and depth of improvement. This work will be integrated into our audit approach, including our work on the wider scope areas.

We will also conduct thematic reviews as directed by the Accounts Commission. In 2023/24 this will be on workforce innovation. We will prepare a separate management report to document the findings of this work.

At least once every five years, the Controller of Audit will report to the Accounts Commission on the Council's performance in meeting its Best Value duties. The Council was included in the first year of the programme which ran from October 2023 to September 2024.



### Wider scope and Best Value (continued)

#### Wider scope risks

The Code of Audit Practice requires us to consider the significant audit risks in areas defined in the Code as the wider scope audit.

The table below outlines the risks of significant weaknesses in arrangements that we have identified to date. We will report any further identified risks in our Annual Audit Report.

Description	Financial management	Financial sustainability	Vision, leadership and governance	Use of resources to improve outcomes	Planned procedures
1 <b>Financial sustainability</b> The council forecasts cumulative budget gaps rising from £9.2 million in 2025/26 to £51 million in 2029/30. This is a potential risk to its financial sustainability, and its ability to maintain its services for the people of West Dunbartonshire.	No	Yes	No	No	<ul> <li>As part of our audit we will review the Council's:</li> <li>financial strategy;</li> <li>financial position and track record in delivering planned recurrent and non-recurrent savings in 2023/24;</li> <li>financial performance in 2024/25 and updates to its financial planning during the year, including the implications for general reserves balances;</li> <li>regular reporting to Members on financial performance, savings plans and financial risks;</li> <li>progress in developing plans to address future years budget gaps.</li> </ul>



### Wider scope and Best Value (continued)

#### Our work to follow-up on previous recommendations

As part of our 2022/23 audit, we identified risks in the Council's arrangements. The table below sets out the risks identified, our previous recommendations and the work we intend to carry out as part of our 2023/24 audit

Previously identified risks in arrangements	Relevant reporting criteria	Our 2022/23 recommendations	Planned procedures for 2023/24
<ul> <li>Leadership The Council's Chief Executive and Council Leader have a good working relationship and meet regularly. The Chief Executive, Leader and chief officers have weekly meetings covering areas including the Council's finances, emerging issues and communications. They also have monthly or bi-monthly meetings focused on performance and transformation. </li> <li>Officers and administration elected members worked together to develop a strategic plan with clear priorities, objectives, and measures of success. The cost-of-living working group is another example of elected members (including opposition councillors) and officers collaborating to make decisions that benefit the community. The number of chief officers reduced by 0.5 full time equivalent in 2023. The Chief Executive reviewed the organisational structure at chief officer level. Following this review, the Council agreed a new organisational structure with the remaining senior officers all taking on additional responsibilities. There is a risk that the new structure could impact on the capacity of the leadership team with chief officers having a wide range of duties. The Council is using its new structure to ensure services are better aligned. It hopes this will create efficiencies and increase chief officer capacity by encouraging services to work more closely together. The council should continue to review the capacity of its leadership</li></ul>		The Council should review whether its leadership team has sufficient capacity to deliver its strategic priorities and objectives. <b>Management Response:</b> The Chief Executive carried out an extensive review in June 2023 prior to the revised structure being presented to Committee. This included consultation with all Chief Officers and the Council administration. The review considered capacity, revised workloads and which services would work best within the same Chief Officer area to enable the Council to achieve its strategic objectives. As with any senior structure it will be kept under review however it is considered premature to undertake a more formal review until the structure has been in place for sufficient time to test the new arrangements. Accordingly we agree that a review is appropriate in	We will review the outcome of the Chief Executive's review.
team to deliver its strategic priorities and objectives.		the timescale indicated.	



# Wider scope and Best Value (continued)

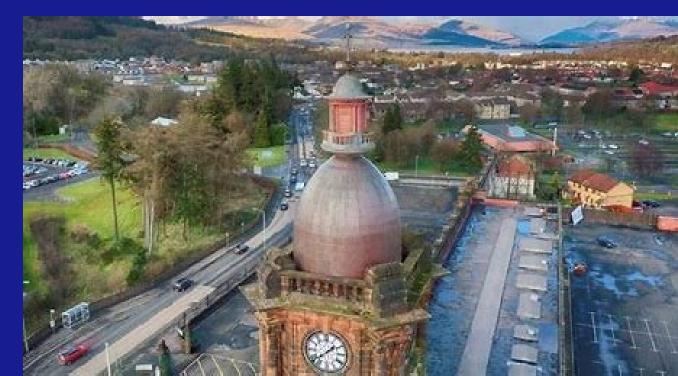
#### Our work to follow-up on previous recommendations (continued)

Previously identified risks in arrangements	Relevant reporting criteria	Our 2022/23 recommendations	Planned procedures for 2023/24
<b>Statutory Performance Indicator 2: Demonstrating Best Value</b> SPI 2 requires a council to report its own assessment and audit, scrutiny and inspection body assessments of how it is performing against its duty of Best Value, and how it has responded to these assessments.	Service improvement and reporting	SPI 2: Demonstrating Best Value (Level 2) Risk – The Council does not fully comply with the requirements of SPI 2.	We will review the council's compliance with SPI 2.
The Council's website includes a section on external audit and inspection reports with links to where reports can be found. School information webpages also have links to inspection reports and performance information. The Council's website does not include information on how it has responded to assessments made by audit, scrutiny and inspection bodies.		<b>Recommendation</b> – The Council should ensure it publishes details of how it has responded to external audit and inspection reports. <b>Management's response</b> – Going	
Officers have agreed to update the education webpages to integrate the West Dunbartonshire improvement framework, school performance statistics, school inspection reports, standards and quality reports, and school improvement plans. The Council will also publish information on how it is responding to external assessments across its services.		forward external inspection reports and correlating action/school improvement plans will be published on the individual service pages of the Council website. This information will also be highlighted on the performance pages of the	
The Council publishes its performance against its duty of Best Value through reporting against its strategic plan objective, "Our Council is adaptable and focused on delivering best value for our residents". The Council monitors and reports progress and performance through the annual performance report and service annual delivery plans.		website. <b>Responsible officer</b> – Chief Officer Citizen Culture & Facilities	
		Implementation date – 1 April 2024	



# Audit fees and other services





### Audit fees and other services

#### Fees for audit and other services

The fee for the audit of West Dunbartonshire Council for the year ended 31 March 2024 is outlined below.

#### Fees for work as the Council's appointed auditor

We are proposing a divergence from the expected fees set by Audit Scotland based on planned additional pensions testing, explained further below. The expected fees set by Audit Scotland are available on the website: <u>Audit Scotland expected fees for 2023/24 audits</u>.

Area of work	2023/24 Proposed Fee	2022/23 Actual Fee
Auditor remuneration	£265,740	£250,450
Pooled costs	£9,680	£0
Contribution to PABV costs	£67,130	£60,670
Audit support costs	£0	£9,500
Sectoral cap adjustment	(£7,270)	(£4,560)
Additional fees for the audit of net defined benefit liability/surplus. We are required to perform additional audit procedures as this is a significant risk area. This includes membership data testing to reflect that the 2023/24 pension liability/surplus will be based on the latest triennial pension fund valuation.	£4,208	£0
Total fee	£335,010	£316,060

We have not provided any non-audit services to Council during the year.

#### Fees for work as the Charitable Trusts' appointed auditor

Our proposed fee for the audit of the Charitable Trusts is to be confirmed and agreed with management (2022/23 fee was  $\pounds$ 6,500). We have not provided any non-audit services to the Charitable Trusts in 2023/24.

#### Services provided to other entities within the Council's group

We provide audit services to the following group entities;

- West Dunbartonshire Integration Joint Board with a total fee of £33,360 (2022/23 fee was £31,470)
- Dunbartonshire and Argyle and Bute Valuation Joint Board with a total fee of £9,320 (2022/23 fee was £8,790).

# Confirmation of our independence





Area	Description
Requirements	We comply with the International Code of Ethics for Professional Accountants, including International Independence Standards issued by the International Ethics Standards Board for Accountants together with the ethical requirements that are relevant to our audit of the financial statements in the UK reflected in the ICAEW Code of Ethics and the FRC Ethical Standard 2019.
Compliance	We are not aware of any relationship between Forvis Mazars and West Dunbartonshire Council that, in our professional judgement, may reasonably be thought to impair our independence. We are independent of West Dunbartonshire Council and have fulfilled our independence and ethical responsibilities in accordance with the requirements applicable to our audit.
Non-audit and Audit fees	We have set out a summary of any non-audit services provided by Forvis Mazars (with related fees) to West Dunbartonshire Council in Section 6, together with our audit fees and independence assessment.



# Confirmation of our independence (continued)

We are committed to independence and confirm that we comply with the FRC's Ethical Standard. In addition, we have set out in this section any matters or relationships we believe may have a bearing on our independence or the objectivity of our audit team.

Based on the information provided by you and our own internal procedures to safeguard our independence as auditors, we confirm that in our professional judgement there are no relationships between us and any of our related or subsidiary entities, and you and your related entities, that create any unacceptable threats to our independence within the regulatory or professional requirements governing us as your auditors.

We have policies and procedures in place that are designed to ensure that we carry out our work with integrity, objectivity, and independence. These policies include:

- All partners and staff are required to complete an annual independence declaration.
- All new partners and staff are required to complete an independence confirmation and complete annual ethical training.
- Rotation policies covering audit engagement partners and other key members of the audit team.
- Use by managers and partners of our client and engagement acceptance system, which requires all non-audit services to be approved in advance by the audit engagement partner.

We confirm, as at the date of this report, that the engagement team and others in the firm as appropriate, Forvis Mazars LLP [and, when applicable, Forvis Mazars' member firms] are independent and comply with relevant ethical requirements. However, if at any time you have concerns or questions about our integrity, objectivity or independence, please discuss these with Council in the first instance.

Prior to the provision of any non-audit services, Tom Reid will undertake appropriate procedures to consider and fully assess the impact that providing the service may have on our independence as auditor.

Principal threats to our independence and the associated safeguards we have identified and/ or put in place are set out in Framework Agreement issued by Audit Scotland available from the Audit Scotland website: <u>Audit Scotland Framework Agreement (audit-scotland.gov.uk)</u>. Any emerging independence threats and associated identified safeguards will be communicated in our Annual Audit Report.



# Materiality and misstatements





### Materiality and misstatements

#### **Definitions**

Materiality is an expression of the relative significance or importance of a particular matter in the context of the financial statements as a whole.

Misstatements in the financial statements are considered to be material if they could, individually or in aggregate, reasonably be expected to influence the economic decisions of users based on the financial statements.

#### Materiality

We determine materiality for the financial statements as a whole (overall materiality) using a benchmark that, in our professional judgement, is most appropriate to entity. We also determine an amount less than materiality (performance materiality), which is applied when we carry out our audit procedures and is designed to reduce to an appropriately low level the probability that the aggregate of uncorrected and undetected misstatements exceeds overall materiality. Further, we set a threshold above which all misstatements we identify during our audit (adjusted and unadjusted) will be reported to The Audit Committee.

Judgements on materiality are made in light of surrounding circumstances and are affected by the size and nature of a misstatement, or a combination of both. Judgements about materiality are based on a consideration of the common financial information needs of users as a group and not on specific individual users.

An assessment of what is material is a matter of professional judgement and is affected by our perception of the financial information needs of the users of the financial statements. In making our assessment we assume that users:

· Have a reasonable knowledge of business, economic activities, and accounts;

- Have a willingness to study the information in the financial statements with reasonable diligence;
- Understand that financial statements are prepared, presented, and audited to levels of materiality;
- Recognise the uncertainties inherent in the measurement of amounts based on the use of estimates, judgement, and consideration of future events; and
- Will make reasonable economic decisions based on the information in the financial statements.

We consider overall materiality and performance materiality while planning and performing our audit based on quantitative and qualitative factors

When planning our audit, we make judgements about the size of misstatements we consider to be material. This provide a basis for our risk assessment procedures, including identifying and assessing the risks of material misstatement, and determining the nature, timing and extent of our responses to those risks.

The overall materiality and performance materiality that we determine does not necessarily mean that uncorrected misstatements that are below materiality, individually or in aggregate, will be considered immaterial.

We revise materiality as our audit progresses should we become aware of information that would have caused us to determine a different amount had we been aware of that information at the planning stage.



#### Materiality (continued)

For the group and single-entity financial statements, we consider that gross revenue expenditure at surplus/deficit level is the key focus of users of the financial statements and, as such, we base our materiality levels around this benchmark.

We expect to set a materiality threshold of 2% of gross revenue expenditure at surplus/deficit level for the consolidated financial statements, and a materiality threshold of 2% of gross revenue expenditure at surplus/deficit level for the Council's single entity statements.

As set out in the tables alongside, based on currently available information from the unaudited financial statements, we anticipate overall materiality for the group for the year ended 31 March 2024 to be in the region of £11.523m (£12.115m in the prior year), and performance materiality to be in the region of £8.066m (£7.269m in the prior year).

For the Council, we anticipate overall materiality for the year ended 31 March 2024 to be in the region of  $\pounds$ 11.309m ( $\pounds$ 12.041m in the prior year), and performance materiality to be in the region of  $\pounds$ 7.916m ( $\pounds$ 7.225m in the prior year).

As set out in the tables overleaf, for West Dunbartonshire trust funds, we anticipate overall materiality for the year ended 31 March 2024 to be in the region of  $\pounds 5,369$  ( $\pounds 5,152$  in the prior year), and performance materiality to be in the region of  $\pounds 3,758$  ( $\pounds 3,606$  in the prior year).

We will continue to monitor materiality throughout our audit to ensure it is set at an appropriate level.

#### **Group financial statements**

	2023/24 £'000s	2022/23 £'000s
Overall materiality	11,523	12,115
Performance materiality	8,066	7,269
Clearly trivial	346	250

#### Council's single-entity financial statements

	2023/24 £'000s	2022/23 £'000s
Overall materiality	11,309	12,041
Performance materiality	7,916	7,225
Clearly trivial	339	250
Specific Materiality: Remuneration Report	£1,000 for senior councillors and senior employees' remuneration and pensions benefits. One banding for Employees' remuneration. One banding for exit packages.	



# Materiality and misstatements (continued)

#### Materiality (continued)

#### West Dunbartonshire trust funds financial statements

	2023/24 £	2022/23 £
Overall materiality	5,369	5,152
Performance materiality	3,758	3,606
Clearly trivial	161	155
Specific materiality	Not Applicable	



### Materiality and misstatements (continued)

#### **Misstatements**

We will accumulate misstatements identified during our audit that are above our determined clearly trivial threshold.

We have set a clearly trivial threshold for individual misstatements we identify (a reporting threshold) for reporting to the Council and management that is consistent with a threshold where misstatements below that amount would not need to be accumulated because we expect that the accumulation of such amounts would not have a material effect on the financial statements.

Based on our preliminary assessment of overall materiality, our proposed clearly trivial threshold is £346k for the consolidated financial statements (Council:£339k), based on 3% of overall materiality. If you have any queries about this, please raise these with Tom Reid.

Each misstatement above the reporting threshold that we identify will be classified as:

- Adjusted: Those misstatements that we identify and are corrected by management.
- **Unadjusted:** Those misstatements that we identify that are not corrected by management.

We will report all misstatements above the reporting threshold to management and request that they are corrected. If they are not corrected, we will report each misstatement to the Council as unadjusted misstatements and, if they remain uncorrected, we will communicate the effect that they may have individually, or in aggregate, on our audit opinion.

Misstatements also cover quantitative misstatements, including those relating to the notes of the financial statements.

#### Reporting

In summary, we will categorise and report misstatements above the reporting threshold to the Council as follows:

- Adjusted misstatements;
- · Unadjusted misstatements; and
- Disclosure misstatements (adjusted and unadjusted).

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# Appendices

A: Key communication points

B: Current year updates, forthcoming accounting and other issues



### Appendix A: Key communication points

We value communication with The Audit Committee as a two way feedback process at the heart of our client service commitment. ISA (UK) 260 *Communication with Those Charged with Governance* and ISA (UK) 265 *Communicating Deficiencies In Internal Control To Those Charged With Governance And Management* specifically require us to communicate a number of points with you.

Relevant points that need to be communicated with you at each stage of the audit are outlined below.

#### Form, timing and content of our communications

We will present the following reports:

- Our Annual Audit Plan; and
- Our Annual Audit Report.

These documents will be discussed with management prior to being presented to yourselves and their comments will be incorporated as appropriate.

# Key communication points at the planning stage as included in this Annual Audit Plan

Our responsibilities in relation to the audit of the financial statements;

- The planned scope and timing of the audit;
- Significant audit risks and areas of management judgement;
- Our commitment to independence;
- Responsibilities for preventing and detecting errors;

- Materiality and misstatements; and
- · Fees for audit and other services.

# Key communication points at the completion stage to be included in our Annual Audit Report

- · Significant deficiencies in internal control;
- Significant findings from the audit;
- · Significant matters discussed with management;
- Significant difficulties, if any, encountered during the audit;
- Qualitative aspects of the entity's accounting practices, including accounting policies, accounting estimates and financial statement disclosures;
- Our conclusions on the significant audit risks and areas of management judgement;
- Summary of misstatements;
- Management representation letter;
- Our proposed draft audit report; and
- Independence.



# Appendix A: Key communication points

ISA (UK) 260 Communication with Those Charged with Governance, ISA (UK) 265 Communicating Deficiencies In Internal Control To Those Charged With Governance And Management and other ISAs specifically require us to communicate the following:

Required communication	Where addressed
Our responsibilities in relation to the financial statement audit and those of management and Those Charged with Governance.	Annual Audit Plan
The planned scope and timing of the audit including any limitations, specifically including with respect to significant risks.	Annual Audit Plan
<ul> <li>With respect to misstatements:</li> <li>Uncorrected misstatements and their effect on our audit opinion;</li> <li>The effect of uncorrected misstatements related to prior periods;</li> <li>A request that any uncorrected misstatement is corrected; and</li> <li>In writing, corrected misstatements that are significant.</li> </ul>	Annual Audit Report
<ul> <li>With respect to fraud communications:</li> <li>Enquiries of The Audit Committee to determine whether they have a knowledge of any actual, suspected or alleged fraud affecting the entity;</li> <li>Any fraud that we have identified or information we have obtained that indicates that fraud may exist; and</li> <li>A discussion of any other matters related to fraud.</li> </ul>	Annual Audit Report and discussion at Audit Committee Audit planning and clearance meetings
Where relevant, any issues identified with respect to authority to obtain external confirmations or inability to obtain relevant and reliable audit evidence from other procedures.	Annual Audit Report



# Appendix A: Key communication points (continued)

Required communication	Where addressed
<ul> <li>Significant matters arising during the audit in connection with the entity's related parties including, when applicable:</li> <li>Non-disclosure by management;</li> <li>Inappropriate authorisation and approval of transactions;</li> <li>Disagreement over disclosures;</li> <li>Non-compliance with laws and regulations; and</li> <li>Difficulty in identifying the party that ultimately controls the entity.</li> </ul>	Annual Audit Report
<ul> <li>Significant findings from the audit including:</li> <li>Our view about the significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures;</li> <li>Significant difficulties, if any, encountered during the audit;</li> <li>Significant matters, if any, arising from the audit that were discussed with management or were the subject of correspondence with management;</li> <li>Written representations that we are seeking;</li> <li>Expected modifications to the audit report; and</li> <li>Other matters, if any, significant to the oversight of the financial reporting process or otherwise identified in the course of the audit that we believe will be relevant to the Council or The Audit Committee in the context of fulfilling their responsibilities.</li> </ul>	Annual Audit Report
Significant deficiencies in internal controls identified during the audit.	Annual Audit Report and Audit Committee meetings



# Appendix A: Key communication points (continued)

Required communication	Where addressed
Audit findings regarding non-compliance with laws and regulations where the non-compliance is material and believed to be intentional (subject to compliance with legislation on tipping off)} and enquiry of The Audit Committee into possible instances of non-compliance with laws and regulations that may have a material effect on the financial statements and that The Audit Committee may be aware of.	Annual Audit Report and Audit Committee meetings
With respect to going concern, events or conditions identified that may cast significant doubt on the entity's ability to continue as a going concern, including:	Annual Audit Report
<ul> <li>Whether the events or conditions constitute a material uncertainty;</li> </ul>	
<ul> <li>Whether the use of the going concern assumption is appropriate in the preparation and presentation of the financial statements; and</li> </ul>	
The adequacy of related disclosures in the financial statements.	
<ul> <li>Communication regarding our system of quality management, compliant with ISQM 1, developed to support the consistent performance of quality audit engagements. To address the requirements of ISQM (UK) 1, the firm's ISQM 1 team completes, as part of an ongoing and iterative process, a number of key steps to assess and conclude on the firm's System of Quality Management: <ul> <li>Ensure there is an appropriate assignment of responsibilities under ISQM1 and across Leadership</li> <li>Establish and review quality objectives each year, ensuring ISQM (UK) 1 objectives align with the firm's strategies and priorities</li> <li>Identify, review and update quality risks each quarter, taking into consideration of number of input sources (such as FRC / ICAEW review findings, AQT findings, RCA findings, etc.)</li> <li>Identify, design and implement responses as part of the process to strengthen the firm's internal control environment and overall quality</li> <li>Evaluate responses to identify and remediation process / control gaps</li> </ul> </li> <li>We perform an evaluation of our system of quality management on an annual basis. Our first evaluation was performed as of 31 August 2023. Details of that assessment and our conclusion are set out in our 2022/2023 Transparency Report, which is available on our website here.</li> </ul>	Annual Audit Plan
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Required communication	Where addressed
Reporting on the valuation methods applied to the various items in the annual consolidated financial statements including any impact of changes of such methods	Annual Audit Report
Explanation of the scope of consolidation and the exclusion criteria applied by the entity to the non-consolidated entities, if any, and whether those criteria applied are in accordance with the relevant financial reporting framework.	Annual Audit Plan and/or Annual Audit Report as appropriate
Where applicable, identification of any audit work performed by component auditors in relation to the audit of the consolidated financial statements other than by Forvis Mazars' member firms.	Annual Audit Plan and/or Annual Audit Report as appropriate
Indication of whether all requested explanations and documents were provided by the entity	Annual Audit Report

Appendix B: Current year updates, forthcoming accounting & other issues

#### Current and forthcoming accounting issue New standards and amendments

Effective for accounting periods beginning on or after 1 January 2023

#### Amendments to IAS 1 Presentation of Financial Statements and IFRS Practice Statement 2 Making Materiality Judgements: Disclosure of Accounting Policies (Issued February 2021)

The amendments set out new requirements for material accounting policy information to be disclosed, rather than significant accounting policies. Immaterial accounting policy information should not be disclosed as accounting policy information taken in isolation is unlikely to be material, but it is when the information is considered together with other information in the financial statements that may make it material.

# Amendments to IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors: Definition of Accounting Estimates (Issued February 2021)

The amendment introduces a new definition for accounting estimates and clarifies how entities should distinguish changes in accounting policies from changes in accounting estimates. The distinction is important because changes in accounting estimates are applied prospectively only to future transactions and other future events, but changes in accounting policies are generally applied retrospectively to past transactions and other past events.

# IFRS 17 Insurance Contracts (issued May 2017) and Amendments to IFRS 17 Insurance Contracts (Issued June 2020)

IFRS 17 is a new standard that will replace IFRS 4 Insurance Contracts (IFRS 4). The standard sets out the principles for the recognition, measurement, presentation and disclosure about insurance contracts issued, and reinsurance contracts held, by entities.

# Amendments to IFRS 17 Insurance Contracts: Initial Application of IFRS 17 and IFRS 9 Financial Instruments (Issued December 2021)

The amendments address potential mismatches between the measurement of financial assets and insurance liabilities in the comparative period because of different transitional requirements in IFRS 9 and IFRS 17. The amendments introduce a classification overlay under which a financial asset is permitted to be presented in the comparative period as if the classification and measurement requirements of IFRS 9 had been applied to that financial asset in the comparative period. The classification overlay can be applied on an instrument-by-instrument basis.

IFRS 17 Insurance Contracts has not yet been adopted by the FReM. Adoption in the FReM is expected to be from April 2025; early adoption is not permitted.

#### Current and forthcoming accounting issue (continued) New standards and amendments (continued)

#### Effective for accounting periods beginning on or after 1 January 2024

The information detailed on this slide is for wider IFRS information only. They will be subject to inclusion within the FReM and Code as determined by FRAB.

#### Amendments to IAS 1 Presentation of Financial Statements: Classification of Liabilities as Current or Non-current (Issued January 2020), Deferral of Effective Date (Issued July 2020) and Non-current Liabilities with Covenants (Issued October 2022) The January 2020 amendments clarify the requirements for classifying liabilities as current or non-current in IAS 1 by providing clarification surrounding: when to assess classification; understanding what is an 'unconditional right'; whether to determine classification based on an entity's right versus discretion and expectation; and dealing with settlements after the reporting date.

The October 2022 amendments specify how covenants should be taken into account in the classification of a liability as current or non-current. Only covenants with which an entity is required to comply with by the reporting date affect the classification as current or non-current. Classification is not therefore affected if the right to defer settlement of a liability for at least 12 months is subject to compliance with covenants at a date after the reporting date. These amendments also clarify the disclosures about the nature of covenants, so that users of financial statements can assess the risk that non-current debts accompanied by covenants may become repayable within 12 months.

# Amendments to IAS 16 *Leases*: Lease Liability in Sale and Leaseback (Issued September 2022)

The amendments include additional requirements to explain how to subsequently measure the lease liability in a sale and leaseback transaction, specifically how to include variable lease payments.

For further information, please refer to our blog article: <u>Amendments to IFRS 16 Leases –</u> Lease Liability in a Sale and Leaseback

# Amendments to IAS 7 Statement of Cash Flows and IFRS 7 Financial Instruments: Disclosures: Supplier Finance Arrangements (Issued May 2023)

The amendments introduce changes to the disclosure requirements around supplier finance arrangements with the intention of providing more detailed information to help users analyse and understand the effects of such arrangements.

The amendments provide an overarching disclosure objective to ensure that users of financial statements are able to assess the effects of such arrangements on an entity's liabilities and cash flows, as well as some additional disclosure requirements relating to the specific terms and conditions of the arrangement, quantitative information about changes in financial liabilities that are part of the supplier financing arrangement, and about an entity's exposure to liquidity risk.

For further information, please refer to our blog article: <u>IASB publishes final amendments</u> on supplier finance arrangements



### Contact

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Forvis Mazars LLP is the UK firm of Forvis Mazars Global, a leading global professional services network. Forvis Mazars LLP is a limited liability partnership registered in England and Wales with registered number OC308299 and with its registered office at 30 Old Bailey, London, EC4M 7AU. Registered to carry on audit work in the UK by the Institute of Chartered Accountants in England and Wales. Details about our audit registration can be viewed at <u>www.auditregister.org.uk</u> under reference number C001139861. VAT number: GB 839 8356 73

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