

West Dunbartonshire Alcohol and Drug Partnership: Health Impact Assessment (HIA) West Dunbartonshire Statement of Licensing Policy November 2010 – October 2013				
Section 2	Positive Impact	Negative Impact/Needs to be added to eliminate negative impact	Large	Small
Preventing Crime and Disorder	<ul style="list-style-type: none"> • Not allow binge drinking. • Reduce agent purchasing. • Both male and female door supervisors. • Involvement of bowling clubs in pub watch. • Test purchase. • Crime objective positive affect on mental health & well being – children very IT aware. • Positive effect on personal safety. • Underage drinking including agency purchases. • Public disorder or violent behaviour. • Drink driving. • Anti-social behaviour and illegal possession, supply and/or use of drugs. • The sale of illegal or stolen goods on the premises. • 	<ul style="list-style-type: none"> • Fear of crime. • Public perception/psychological impact. • Peer pressure. • Fear of repercussions from youths (agent purchase). • Young people congregating and accessing alcohol. • Availability (off sales) supermarkets. • Insufficient policing resources. • Reduced price for non alcoholic drinks – no longer the case in many pubs etc. • Access to appropriate policy notices/leaflets from Licensing Board/ADP. • Enhance link between Board, ADP and Education. • Supermarkets. • Lack of employment. • Higher unemployment, greater percentage of population drinking. • Don't think minimum pricing will fix problem, if they can't afford they will just steal it. • Zero tolerance to drink driving. 		

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Securing Public Safety	<ul style="list-style-type: none"> Information of local sales to provide information hotspots. 	<ul style="list-style-type: none"> Off sales – drinking in public. Loud music/parties. Large groups – fear of crime. Drink driving. Legislation must be introduced for purchasing alcohol on line, solution, can you put in password, Scottish Government to change law – major concern Not solely related to supermarkets. Off sales – no consumption – no control – no guidelines. Consider mental attitude of purchasers. 15 bags of alcohol removed from park – major concern. Someone who drinks – affects someone who doesn't drink. Domestic abuse male/female. Sexual abuse. Why have we alcohol abuse in West Dunbartonshire. Football – sectarianism (domestic abuse) – promotes sponsorship. Alcohol related companies sponsoring football clubs. Northern hemisphere – problem. Need to examine figures data in greater detail. 		

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Prevention of Public Nuisance	<p>Suggested control measures i.e:</p> <ul style="list-style-type: none"> • Sufficient management of people entering and leaving the premises; • The installation of sounds proofing and sound limiting devices; • The control of operating hours for different parts of the premises; • Restricting use of outside areas (e.g. beer gardens) at night; • Membership of Pubwatch or another similar scheme where such a scheme is in operation; • Supporting local schemes which encourage safe dispersal of patrons at closing time, for example, taxi marshalling; • Liaising with the providers of public transport; and • Appropriate training of staff members. 	<ul style="list-style-type: none"> • Off sales – drinking in public. • Loud music/parties. • Large groups – fear of crime. • Drink driving. • Cost. • Doors left open (hot evening) noise pollution. • Countries enslaved in high abuse of alcohol in Scotland including Ireland. 		

Protecting and Improving Public Health	<ul style="list-style-type: none"> • Overprovision policy promotes health – others should follow. • The Board will have regard to the views of any other bodies responsible for having an interest in public health. • Suggested measures are all positive i.e. <ul style="list-style-type: none"> ○ Making available information which promotes moderate drinking along with awareness of units of alcohol and recommended guidelines; ○ Providing information on contact details where assistance for alcohol related problems may be sought; 	<ul style="list-style-type: none"> • Staff training and availability of materials (nice guidelines). • Training available to staff should be specified by License Board. • Not including supermarkets. • All Licensed premises need to have work place alcohol policy; these should be reviewed by LSO's. • Identify Director of WD CHCP as named individual re bodes responsible for having an interest in public health. • Personal license holder disclosure – other staff? • Lack of staff training. 		
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Section 2 continued	Positive Impact	Negative Impact/Needs to be added to eliminate negative impact	Large	Small
Protecting and Improving Public Health Continued	<ul style="list-style-type: none"> ○ Displaying anti drink driving materials and promoting awareness of campaigns such as designated driver schemes; ○ Having in place a policy to deal with patrons who have consumed excessive alcohol; ○ Providing tap water fit for drinking, free of charge, and a wide selection of non-alcoholic drinks at reasonable prices at all times whilst the licensed premises are open; and ○ Appropriate training of staff members. ● Ability to affect availability i.e. overprovision. ● Agree with test purchasing. ● West Dunbartonshire is trying to tackle issues related to health. ● Positive effects can't be quantified. ● Potentially could be large require more evidence (large). ● Affects everyone – young/old. 	<ul style="list-style-type: none"> ● Cigarette machines going. ● Stipulated by Board and encouraged by LSO's and must have work place alcohol policy. ● Not enforceable – relies on license holders. ● Amount of open air space increases drinking (health negative). ● Children will learn behaviour for outdoor culture of drinking. ● SALSUS Study consistence declining in alcohol and smoking negative uptake. ● Penalties too low – lose license for 1 or 2 weeks. ● Penalty not a significant deterrent. ● Enforcement of policy. ● Age limit – challenge 25 introduced in October 2010 – protects local community in future. ● Over all alcohol too cheap. ● Problem seems to be off sales. ● Publican more aware of protecting premises. ● Non alcoholic drinks – not affordable – i.e milk £2.50. ● Figures in presentation – out of date, ● Effects of licensing policy – small effect (small). ● Looking at effects of alcohol abuse – how much can licensing policy impact. ● Discharge from hospital numbers need to be more detailed. ● 		

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Protecting and Improving Public Health Continued		<ul style="list-style-type: none"> • Can licensing policy have significant effect – dubiety/difference? • Can say locally what licensing policy wishes to achieve options – mixture. • Remember there are large groups of adults also abusing alcohol. <p>Anti-social behaviour – parents threaten with loss of benefits.</p>		
Protecting Children from Harm		<ul style="list-style-type: none"> • Own consumption. • Parental neglect/negative role model. • Increased probability of youth disorder due to lack of supervision. • Biggest challenge – underage – purchasing. • Garage <ul style="list-style-type: none"> ○ Good customer base informs staff of youth congregating outside to attempt to engage with agent to purchase alcohol. ○ Fighting a losing battle. • Areas for under age drinking are well known – major concern. • Are measures in place for under age drinking – purchase agents – agent purchasing big concern – fundamental issues to be tackled. • In France/Italy introduce alcohol at early age. • Long term health – when families go out for meals, purchase for young kids put licensee at risk. • Ask underage people – what would make them stop drinking. • 		

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Protecting Children from Harm Continued		<ul style="list-style-type: none"> • Young persons place on WD Licensing Forum has not been actively filled for 2 years. • Push to identify an appropriate young person to actively participate in the licensing forum, needs to be supported. • Prevention in youths to avoid later in alcohol. • Positive parenting to be implemented. 		
Section 3	Positive Impact	Negative Impact	Large	Small
Premises Licence	<ul style="list-style-type: none"> • Access to premises by young persons. • Allowing children with responsible adults as a positive role model. • Outdoor drinking policy. • More powers to regulate alcohol sales on internet – alcohol purchasing cards? 	<ul style="list-style-type: none"> • Easy to break law re young persons and meals/drinks. 		
Personal License	<ul style="list-style-type: none"> • Reduction in hours – evening reduction Friday/ Saturday. • Sales of alcohol in clubs cease at 0200 – premises remain open until 0300. 			
Occasional License				
Extended Hours Applications				

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Section 4	Positive Impact	Negative Impact	Large	Small
Overprovision	<ul style="list-style-type: none"> • Ability to affect availability i.e. overprovision. • Existence of over provision statement is good this shows that alcohol is treated differently to other products. • Overprovision policy promotes health. • Elements of control. • WD taking issues serious and health and wellbeing included in all aspects. • Overprovision in terms of purchase by value, no supermarkets per head pcp. • Good to have statement – should alcohol be treated any differently to other products. • Many impacts on society anti social behaviour, crime etc. • Statement good. • Intent of policy. • 15 over provided. • Positive over a long period of time. • Challenge to over provision in Radnor Park area. 	<ul style="list-style-type: none"> • Training need to be stipulated by the board and encourage LSO's. • Licensed premises must have workplace alcohol policies. • Supermarket role – needs to be addressed however board will have dilemma when supermarkets want to come into area i.e. more jobs. • Cost of alcohol needs to be addressed by Scottish Government. • Under protecting children, negative role models and parenting alcohol consumption could link to lack of supervision and potential youth crime. • Alcohol pricing too cheap. • Scottish Government needs to provide clearer guidelines. • Cost biggest driver. • Jobs versus effect of alcohol e.g. supermarkets both benefits and disadvantages. • Education – community based. • Advertising. • Changes in legislation from Scottish Government. • Availability – always find a way to access alcohol, even if it means travelling. • Provision of offers on alcohol i.e. in supermarkets – cheap price offers, 5 supermarkets in the area. 		

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Section 4 Continued	Positive Impact	Negative Impact	Large	Small
Overprovision Continued		<ul style="list-style-type: none"> • Statement good, but we need to enforce, needs to be up to date. • Abuse of the system. • Difficult to control. • Make bottle initiatives – similar to the pilot that was carried out in Whitecrock, this enabled police to scan bottles to check which store the bottle had been bought from. • Policy out of date. • Alcohol is very accessible. • No affect what so ever (1 person) e.g. Whitecrock. • Creates competition – makes alcohol more accessible. • Only if WDC rescind license. • Participant given erroneous paper through post. • Current premises running at 27% capacity. 		

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Section 5	Positive Impact	Negative Impact	Large	Small
Licensed Hours/Hours of Trading	<ul style="list-style-type: none"> • Having set opening hours sends out message that limit to drinking times. • Reduction in hours – off sales/conditions. • Element of control. 	<ul style="list-style-type: none"> • People have bottle of wine before going for a drink. • Not great difference because people purchase from supermarkets in advance. • Pubs closing earlier than license time as not enough customers. • Staffing not so much impact as in past due to fewer people in premises – people drinking at home. • Media – culture influence. • Force/persuade people with alcohol problem to take up treatment services. • Anti social behaviour on way home from licensed premises, disturbing residents on way home. • Is there a possibility of punishing those with late licenses due to this type of behaviour. • Taxi drivers refusing to take intoxicated people home. • Those under the influence can still buy alcohol, staff may feel threatened if they refuse customers. • Culture differences compared to France. • Agent purchasing, intimidation - gang of youths outside shops. 		

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Section 6	Positive Impact	Negative Impact	Large	Small
Board Procedure	<ul style="list-style-type: none"> • Pro activeness of board. • Board trying to tackle over provision, WD are pro active making this a high priority for the area. 	<ul style="list-style-type: none"> • Agent purchasing – need to raise awareness. • Board can use powers to reduce agent purchasing. • Difficulty of catching adult's suspected of agent purchasing. • Off sale equivalent to Pub Watch needed. • Process could be made clearer. • High level area due to type of work force in area i.e. bonds, distilleries. • Prosecution could be publicised more, general public don't seem to hear about what happens when licensing laws are broken. • Differentiation for different purposes. • Safety of children – enforcement reduce back down to 8 p.m. rather than 10 p.m. • Distilleries, bonds and some pubs are offering staff free drink at end of shifts. • Discounted alcohol available through staff discount schemes. • Scottish Government need to bring in clearer guidelines in certain areas of the policy i.e. price levelling. 		

Recommendation, taken from the feedback gathered as a result of the HIA Scoping Event, to be considered for inclusion within the final consultation paper:

- Licensed premises having access to inexpensive/up to date resource materials i.e. information that promotes moderate drinking and awareness of unit measures;
- Open Pub-watch Scheme up to bowling and social clubs;
- Enhanced links between the ADP and Licensing Board/Forum;
- Legislation for the sale of alcohol on line/change to Licensing Act by Scottish Government;
- Licensed premises to introduction of Work Place Alcohol Policy for staff, to be enforced by LSO's;
- Appropriate training to be specified by the Licensing Board to ensure consistency and compliance across all licensed premises, again enforcement role of LSO's;
- Named individual within CHCP to ensure health response regarding new or varied applications is received within legal time requirements;
- Support local schemes which encourage safe dispersal of patrons i.e. taxi marshals;
- Re-introduction to low cost non alcoholic drinks within licensed premises (for named driver);
- Developing a policy to deal with patrons who have consumed excessive alcohol
- Remember there are large numbers of adults who misuse alcohol.